

## Message Text

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ACTION DLOS-07

INFO OCT-01 EA-11 ISO-00 CIAE-00 DODE-00 PM-07 H-03 INR-10

L-03 NSAE-00 NSC-07 PA-04 RSC-01 PRS-01 SP-03 SS-20

USIA-15 OMB-01 CG-00 DOTE-00 AID-20 CEQ-02 COA-02

COME-00 EB-11 EPA-04 IO-14 NSF-04 SCI-06 FEA-02

ACDA-19 AEC-11 AGR-20 FMC-04 INT-08 JUSE-00 DRC-01

/222 W

----- 011714

R 230844Z MAY 74

FM AMEMBASSY MANILA

TO SECSTATE WASHDC 3723

INFO AMEMBASSY BANGKOK

AMEMBASSY JAKARTA

AMEMBASSY KUALA LUMPUR

AMEMBASSY SINGAPORE

AMEMBASSY SUVA

C O N F I D E N T I A L MANILA 6080

E.O. 11652: GDS

TAGS: PBOR, RP

SUBJECT: LOS: PHILIPPINES' POSITION

REF: MANILA 5428

SUMMARY: IN MAY 21 REVIEW OF PHILIPPINE AND U.S. LOS POSITIONS WITH AMBASSADOR YANGO, HE REITERATED RATHER RIGID GOP VIEWS WHILE REVEALING HARD THINKING ABOUT U.S. PROPOSAL. HE ALSO SHOWED SENSITIVITY TO INDONESIAN AND FIJI DEFECTION FROM ARCHIPELAGO RANKS, AND INCREASING INTEREST IN UPCOMING LOS TEAM DISCUSSIONS WITH U.S. ACTION: REQUESTED: CONFIRMATION THAT LOS TALKS WILL BE HELD JUNE 5-6 AS PREVIOUSLY AGREED WITH GOP. END SUMMARY.

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1. UN MAY 21 MEETING WITH AMBASSADOR YANGO, MEMBER OF

GOP'S LOS TEAM, HE STATED THAT PHILIPPINES WELCOMES NEW PROPOSAL ON UNIMPEDED PASSAGE AND ARCHIPELAGO PROPOSED BY U.S. TO INDONESIANS. AMBASSADOR YANGO RECALLED CONVERSATION WITH PROFESSOR MOORE IN NEW YORK WHEN LATTER HAD NOTED THAT TIME WAS PROPITIOUS FOR NEW IDEAS AND SAID HE APPRECIATED THIS LATEST U.S. PROPOSAL IN THAT CONTEXT.

2. ALTHOUGH WELCOME, U.S. PROPOSAL FOR UNIMPEDED PASSAGE THROUGH ARCHIPELAGO POSED PARTICULAR PROBLEMS FOR PHILIPPINES. FROM A GEOGRAPHIC POINT OF VIEW, THE U.S. REQUIREMENT THAT A PASSAGE AREA WOULD INCLUDE 80 PERCENT OF THE AREA BETWEEN THE NEAREST POINTS OF LAND ON THE MAIN ISLAND WOULD GIVE THE PHILIPPINES LESS CONTROL OVER ITS OWN WATERS THAN MOST STATES WOULD ENJOY IN CONTROL OVER INTERNATIONAL STRAITS. THE PROPOSAL WAS ALSO NOT SATISFACTORY FROM A POLLUTION POINT OF VIEW, OPENING UP THE POSSIBILITY OF UNCONTROLLED POLLUTION BY SUPER TANKERS PASSING THROUGHOUT THE VARIOUS WATERWAYS OF THE PHILIPPINES. AMBASSADOR YANGO SAID THAT THE PHILIPPINES REGARDED ITS POSITION AS AKIN TO THAT OF CANADA WITH RESPECT TO POLLUTION. FROM A POLITICAL POINT OF VIEW, THE UNIMPEDED PASSAGE CONCEPT WORKED AGAINST THE CONCEPT OF UNITY OF ARCHIPELAGO WHICH THE GOVERNMENT WAS STRIVING SO HARD TO INCULCATE IN ITS PEOPLE. IT ALSO POSED VERY OBVIOUS SECURITY PROBLEMS FOR THE PHILIPPINES WHOSE ISLANDS WERE MUCH CLOSER TOGETHER THAN THOSE OF EITHER INDONESIA OR FIJI.

3. PHILIPPINES OF COURSE FAVORS INNOCENT PASSAGE AS PREVIOUSLY AGREED WITH INDONESIANS AND OTHER ARCHIPELAGO COUNTRIES. PHILIPPINES RECOGNIZES THE INTEREST OF MARINE POWERS AND THEIR DESIRE FOR FREE NAVIGATION, AND SHARES IN THAT INTEREST. PHILIPPINES WOULD THEREFORE SEEK TO FACILITATE AS RAPID A PASSAGE AS POSSIBLE THROUGH THE PHILIPPINES WITHOUT COMPROMISING ITS BASIC INTERESTS.

4. AMBASSADOR YANGO SAID HE REALIZED PHILIPPINES' AND U.S. POSITIONS WERE AT ODDS. HE HOPED NEVERTHELESS THAT THERE WOULD BE SOME POSSIBILITY OF SATISFYING THE CONCERNS OF BOTH COUNTRIES. FOR THAT REASON, HE AND OTHER MEMBERS OF GOP LOS TEAM LOOK FORWARD WITH KEEN ANTICIPATION TO FORTHCOMING VISIT OF U.S. LOS TEAM.

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5. COMMENT: POSITION SET FORTH BY YANGO, WHILE CONSISTENT WITH GENERAL DRIFT OF PHILIPPINE THINKING ON ARCHIPELAGO, REFLECTS SOME HARD THINKING ABOUT U.S. ARCHIPELAGO PROPOSAL. INTRINSIC IN YANGO'S REMARKS IS CONCERN THAT INDONESIA AND FIJI ARE BEING WON AWAY BY U.S. ALTHOUGH THERE MAY BE LITTLE GIVE IN GOP POSITION AT THIS TIME, HIS REMARKS MAY ALSO INDICATE GOP DESIRE TO AVOID ISOLATION FROM BOTH ARCHIPELAGO

PARTNERS AND U.S. ALLY. PROSPECTIVE TALKS WITH U.S. LOS  
TEAM CONSEQUENTLY MAY BE ASSUMING INCREASING IMPORTANCE.

6. REQUEST CONFIRMATION OF U.S. LOS TEAM VISIT JUNE 5-6 AS  
PREVIOUSLY AGREED WITH GOP.  
SULLIVAN

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## Message Attributes

**Automatic Decaptioning:** X  
**Capture Date:** 01 JAN 1994  
**Channel Indicators:** n/a  
**Current Classification:** UNCLASSIFIED  
**Concepts:** LAW OF THE SEA, NEGOTIATIONS, WATERWAY ACCESS, MEETINGS, PROPOSALS (BID)  
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**Decaption Date:** 01 JAN 1960  
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**Disposition Approved on Date:**  
**Disposition Authority:** GarlanWA  
**Disposition Case Number:** n/a  
**Disposition Comment:** 25 YEAR REVIEW  
**Disposition Date:** 28 MAY 2004  
**Disposition Event:**  
**Disposition History:** n/a  
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**Subject:** LOS: PHILIPPINES' POSITION  
**TAGS:** PBOR, RP, FJ, US  
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